

Additional Tables and Figures Related to Child Care

Figure 9-1. Federal Funding Appropriated to the CCDF, FY1997-FY2018

Figure 9-2. Total Federal and State CCDF Expenditures, FY1997-FY2016

Figure 9-3. Total CCDF Expenditures (Federal and State) in Nominal and Constant FY2016 Dollars, FY1997-FY2016

Figure 9-4. CCDF Expenditures in Constant FY2016 Dollars and Average Monthly Children Served, FY1998-FY2016

Figure 9-5. Percent of Children Eligible under State Rules Who Were Served by the CCDF in 2015

Table 9-1. Characteristics of Selected Early Childhood Care and Education Programs and Tax Provisions

Table 9-2. CCDF Funding History, FY1997-FY2018

Table 9-3. CCDF State Allocations Based on Appropriations for FY2018

Table 9-4. CCDF Expenditures in Nominal Dollars and Constant FY2016 Dollars, FY1997-FY2016

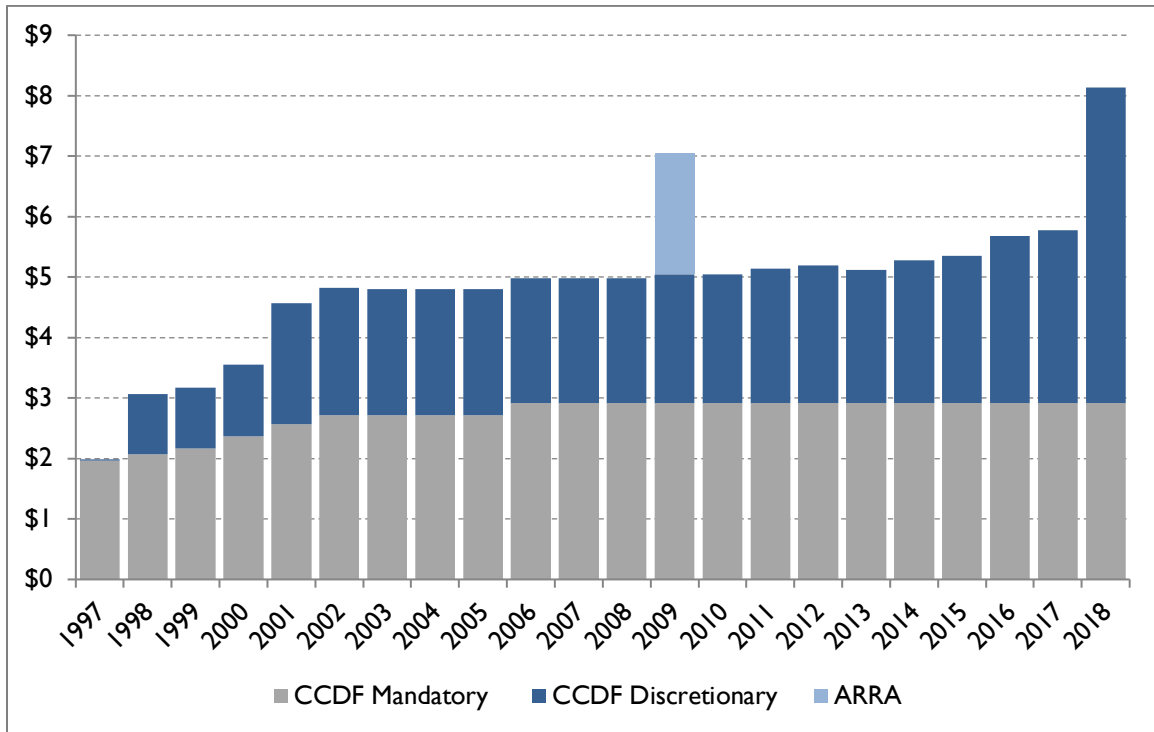
Table 9-5. Estimated Average Monthly Number of Families and Children Served by the CCDF, FY1998-FY2016

Table 9-6. Labor Force Participation Rates of Women by Presence and Age of Youngest Child, Selected Years, 1947-2016

Table 9-7. Labor Force Participation Rates of Women with Children by Marital Status and Age of Youngest Child, Selected Years, 1980-2016

Table 9-8. Average Hourly Wages for Child Care Workers and Preschool Teachers, May 2017

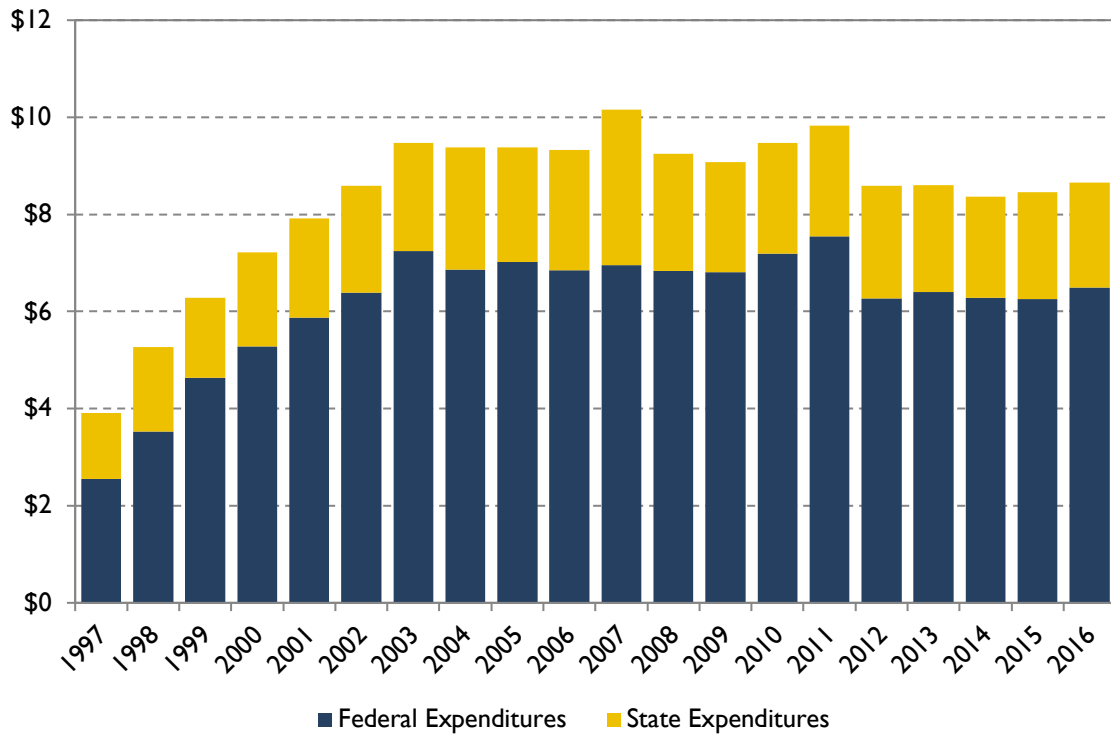
Figure 9-I. Federal Funding Appropriated to the CCDF, FY1997-FY2018
(nominal dollars in billions)



Source: Figure prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. Figure based on data from the U.S. Department of Health and Human Services.

Notes: This figure looks at dollars appropriated to the CCDF and does not account for funding transferred from TANF. Total funding levels reflect rescission and advance appropriations, where appropriate. What appears to be limited discretionary CCDF funding in FY1997 actually reflects a shift to advance appropriating of funds for the following fiscal year. The FY1997 appropriation law provided \$956 million for discretionary CCDF, with only \$19 million available immediately during FY1997, and the remainder available beginning in FY1998. In FY2009, the American Recovery and Reinvestment Act (ARRA, P.L. 111-5) appropriated \$2.0 billion in supplemental discretionary funding to the CCDF. Appropriations are displayed in nominal dollars (i.e., dollars have not been adjusted for inflation).

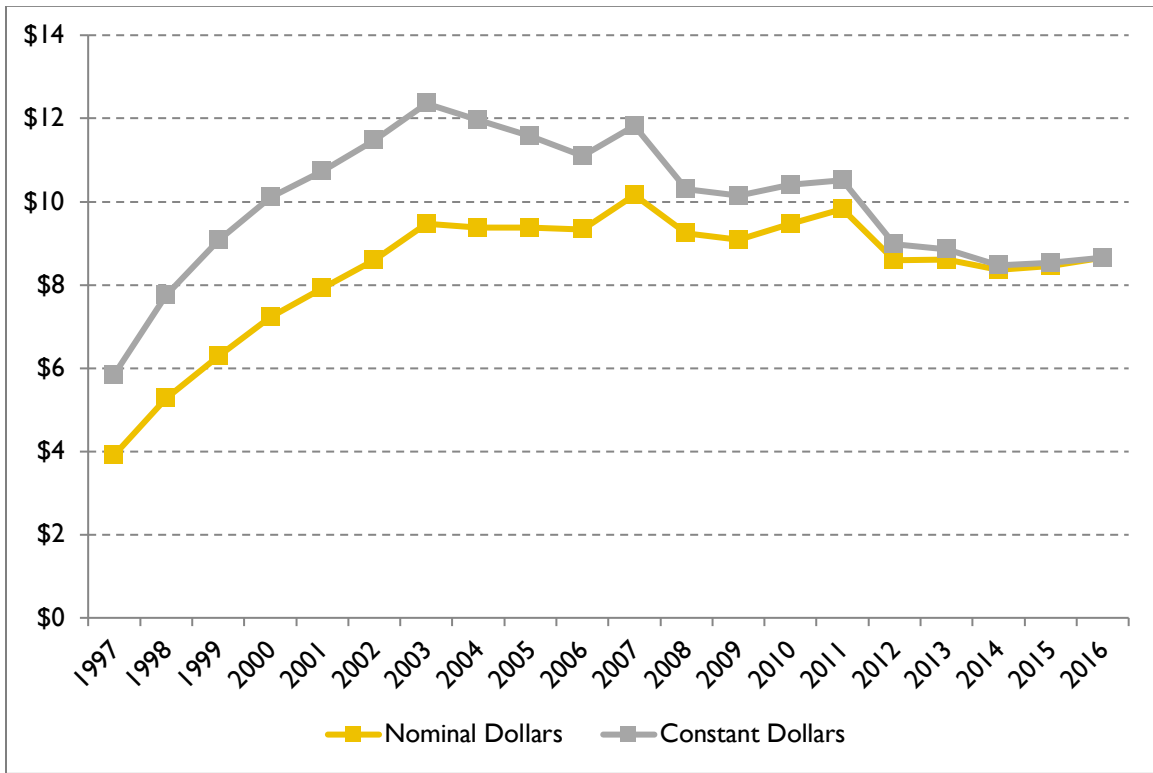
Figure 9-2. Total Federal and State CCDF Expenditures, FY1997-FY2016
(nominal dollars in billions)



Source: Figure prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. Figure based on data from the U.S. Department of Health and Human Services.

Notes: Expenditures of federal funds include discretionary and mandatory CCDF funds (including, for FY2009-FY2011, expenditures of funding appropriated to the CCDF by the American Recovery and Reinvestment Act of 2009), as well as TANF transfers to the CCDF. Expenditures of state funds include state CCDF maintenance-of-effort funds and the state share of mandatory matching funds. Expenditures are displayed in nominal dollars (i.e., dollars have not been adjusted for inflation).

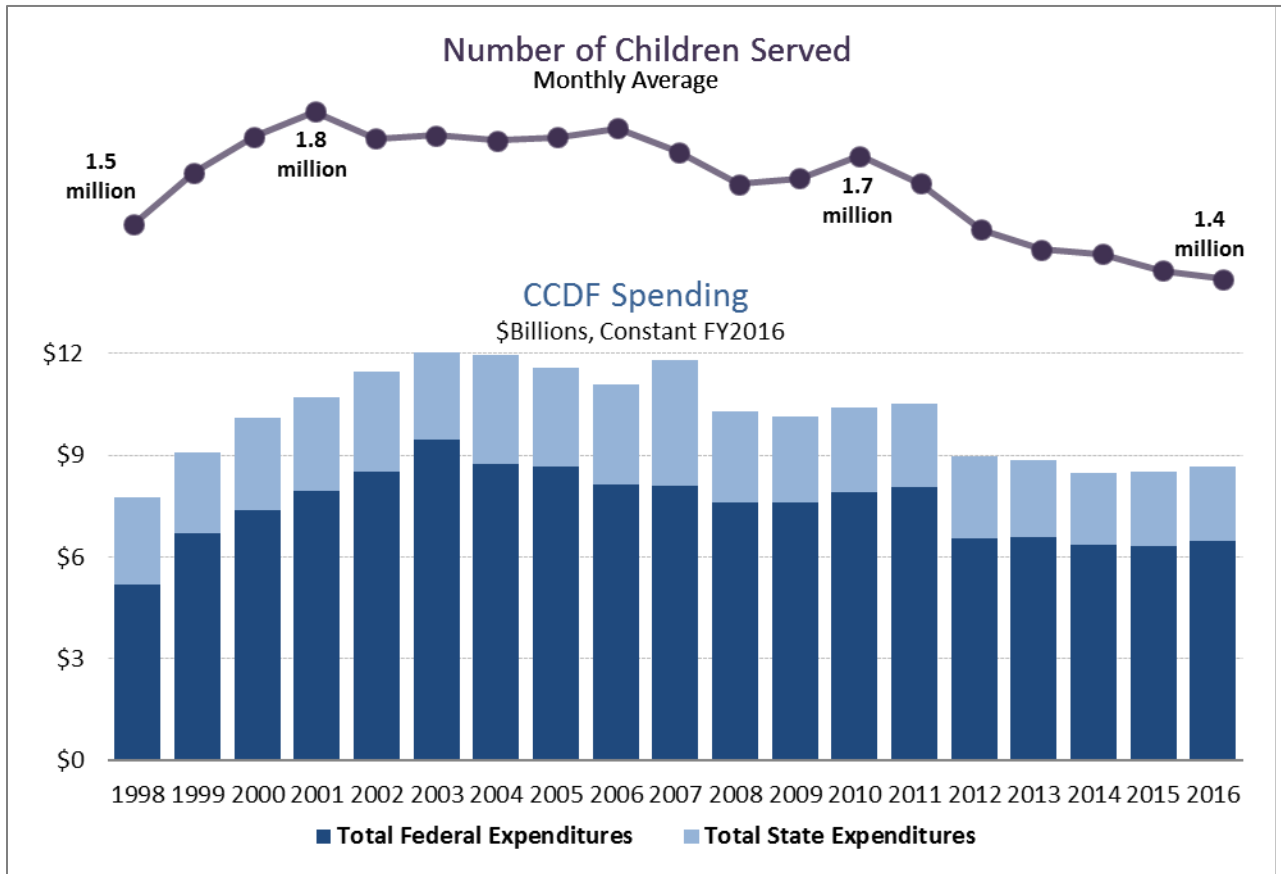
Figure 9-3. Total CCDF Expenditures (Federal and State) in Nominal and Constant FY2016 Dollars, FY1997-FY2016
(dollars in billions)



Source: Figure prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. Figure based on data from the U.S. Department of Health and Human Services.

Notes: Constant (inflation-adjusted) dollars were calculated based on the Consumer Price Index for all Urban Consumers (CPI-U) for FY2016. Total expenditures displayed in this figure reflect federal discretionary and mandatory CCDF funds (including TANF transfers to the CCDF and, for FY2009-FY2011, expenditures from supplemental funds appropriated to the CCDF by the American Recovery and Reinvestment Act of 2009) as well as state CCDF maintenance-of-effort funds and the state share of mandatory matching funds.

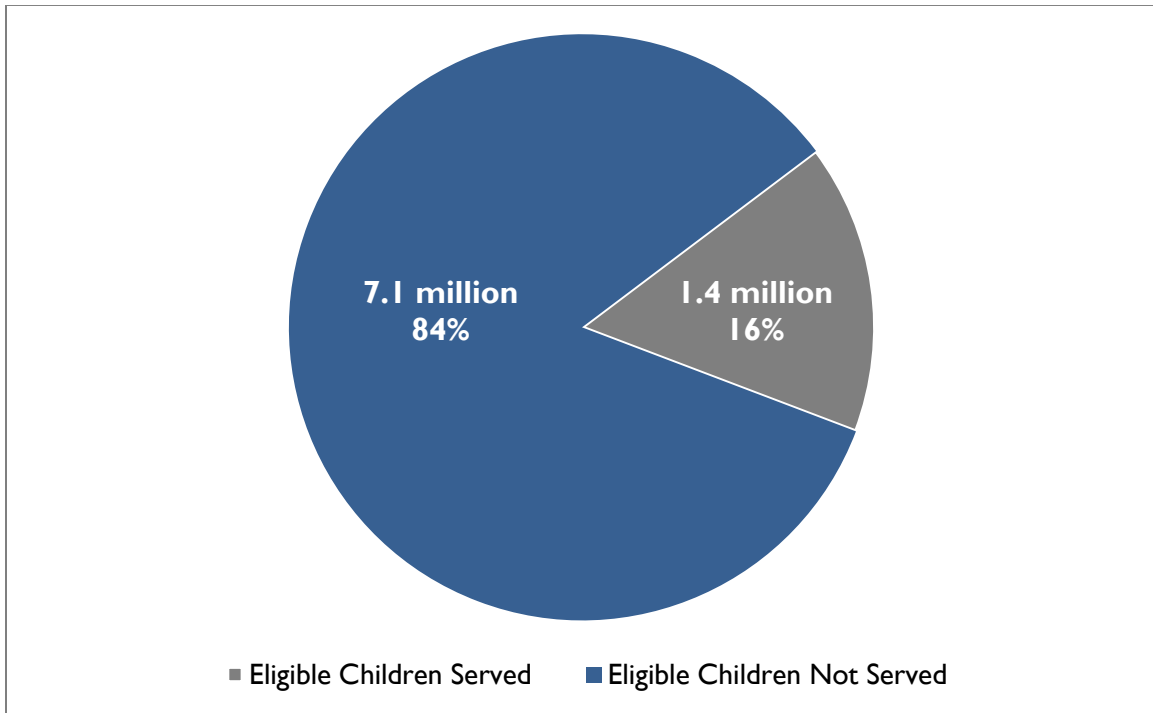
Figure 9-4. CCDF Expenditures in Constant FY2016 Dollars and Average Monthly Children Served, FY1998-FY2016



Source: Figure prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. Figure based on data from the U.S. Department of Health and Human Services.

Notes: Constant (inflation-adjusted) dollars were calculated based on the Consumer Price Index for all Urban Consumers (CPI-U) for FY2016. Total expenditures displayed in this figure reflect federal discretionary and mandatory CCDF funds (including TANF transfers to the CCDF and, for FY2009-FY2011, expenditures from supplemental funds appropriated to the CCDF by the American Recovery and Reinvestment Act of 2009) as well as state CCDF maintenance-of-effort funds and the state share of mandatory matching funds.

Figure 9-5. Percent of Children Eligible under State Rules Who Were Served by the CCDF in 2015



Source: Figure prepared by the Congressional Research Service (CRS) on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. CRS estimates were developed based on data from the Urban Institute Transfer Income Model (TRIM) and the U.S. Department of Health and Human Services (HHS). TRIM estimates of eligibility were based on Current Population Survey (CPS) data from 2015 and state-specific eligibility rules.

Notes: The CPS does not include data from U.S. territories; as a result, these estimates do not include eligible or participating children in the territories.

Table 9-1. Characteristics of Selected Early Childhood Care and Education Programs and Tax Provisions

| Program or Provision | Federal Agency | Type of Funding | FY2018 (millions) | Target Population (Federal Eligibility Rules) | Age Group Served | Participants |
|-------------------------------|-----------------------|---------------------------|--------------------------|---|--|---|
| Head Start (incl. EHS) | HHS | Discretionary | \$9,863 | In general, family income may not exceed 100% FPL. Child is categorically eligible if homeless, in foster care, or on public assistance. | HS = children from birth to compulsory school age and their parents; EHS = children ages 0-2 and pregnant women | FY2017: 899,374 funded enrollment slots (81% in HS, 19% in EHS) |
| CCDBG | HHS | Mandatory & Discretionary | \$2,917 \$5,213 | Under federal law, family income may not exceed 85% SMI, but states may set this lower. In general, parents must be working or in school or training. | Children ages 0-12 (in general) | FY2016: 1.37 million children in average month (65% ages 0-5) |
| MIECHV | HHS | Mandatory | \$400 | States must prioritize families meeting certain criteria (e.g., low-income), but the law does not require that all participants meet these criteria. | Children from birth to kindergarten entry and their parents or caregivers; pregnant women and expectant fathers | FY2017: 156,297 parents and children |
| PDG | ED/HHS | Discretionary | \$250 | In general, family income may not exceed 200% FPL. | Children age 4 (in general) | Calendar Year 2017: 49,263 slots |
| IDEA Part C: Infants/Toddlers | ED | Discretionary | \$470 | Child must meet IDEA's definition of <i>infant or toddler with a disability</i> and state's definition of <i>developmental delay</i> . | Children ages 0-2 (in general) | FY2017: 372,896 children |
| IDEA §619: Preschool | ED | Discretionary | \$381 | Child must meet IDEA's definition of <i>child with a disability</i> and require special services to benefit from a public education. | Children ages 3-5 | FY2017: 759,801 children |
| CCAMPIS | ED | Discretionary | \$50 | Children of low-income postsecondary students. In general, with exceptions, the parent must be eligible for a federal Pell grant. | Not specified (funds may support care for infants through school-age) | FY2016: 3,396 students |
| FACE | DOI | Discretionary | \$16 | Indian parents and children served through a Bureau of Indian Education-funded school. | Prenatal through age 5 (in general) | School Year 2016-2017: 2,217 children |
| CACFP | USDA | Mandatory | \$3,638 | Children in certain child care settings. Elderly or disabled in adult day care. Generally low-income. | Children ages 0-11 (child care), ages 0-18 (eligible afterschool), ages 0-15 (migrant); elderly or disabled adults | FY2017: 4.40 million children in average day |
| CDCTC | IRS | Mandatory | \$4,690 | Taxpayers with dependent care expenses. | Dependent children 0-12; spouse or dependent who is incapable of self-care | Tax Year 2016: 6.5 million tax filers |
| Dependent Care Exclusion | IRS | Mandatory | \$900 | Taxpayers with expenses associated with employer-sponsored dependent care assistance. | Dependent children 0-12; spouse or dependent who is incapable of self-care | Tax Year 2014: 1.3 million tax filers |

Source: Table prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. Funding is shown in budget authority, except for CACFP (estimated obligations) and tax provisions (estimated expenditures). Funding data are from various budget documents (e.g., agency operating plans, the *Analytical Perspectives* volume of the FY2019 President's budget request). Participation data are from FY2019 budget justifications or administrative data reports (e.g., IRS Statistics of Income).

Notes: HHS = U.S. Department of Health and Human Services. EHS = Early Head Start. FPL = Federal Poverty Line. HS = Head Start. CCDBG = Child Care and Development Block Grant. SMI = State Median Income. MIECHV = Maternal, Infant, and Early Childhood Home Visiting Program. PDG = Preschool Development Grants. ED = U.S. Department of Education. IDEA = Individuals with Disabilities Education Act. CCAMPIS = Child Care Access Means Parents in School. FACE = Indian Family and Child Education. DOI = U.S. Department of the Interior. CACFP = Child and Adult Care Food Program. USDA = U.S. Department of Agriculture. CDCTC = Child and Dependent Care Tax Credit. IRS = Internal Revenue Service of the U.S. Department of the Treasury. Federal eligibility rules and target populations identified in this table are meant to be illustrative, not comprehensive. Several programs have additional eligibility requirements (or exceptions to requirements identified here) and several programs allow older children to be served in certain circumstances. PDG data are based on the program as in operation for FY2014-FY2017 and do not reflect anticipated changes to the program under provisions included in the Every Student Succeeds Act (P.L. 114-95). Participation data for the employer-sponsored dependent care tax exclusion are as reported on an employee's Form W-2 (box 10) and may not include benefits a taxpayer received as a partner in certain types of pass-through businesses.

Table 9-2. CCDF Funding History, FY1997-FY2018
(nominal dollars in millions)

| Fiscal Year | Discretionary Funds | Mandatory Funds | State Funds | TANF Transfers | Totals |
|-------------|----------------------------|-----------------|-------------|----------------|--------|
| 1997 | 19 ^a | 1,967 | 1,456 | 253 | 3,695 |
| 1998 | 1,002 | 2,067 | 1,540 | 787 | 5,396 |
| 1999 | 1,000 | 2,167 | 1,615 | 2,575 | 7,357 |
| 2000 | 1,183 | 2,367 | 1,763 | 2,413 | 7,726 |
| 2001 | 2,000 | 2,567 | 1,914 | 1,899 | 8,380 |
| 2002 | 2,100 | 2,717 | 2,033 | 1,926 | 8,776 |
| 2003 | 2,086 | 2,717 | 2,054 | 1,790 | 8,648 |
| 2004 | 2,087 | 2,717 | 2,037 | 1,856 | 8,698 |
| 2005 | 2,083 | 2,717 | 2,034 | 1,937 | 8,771 |
| 2006 | 2,061 | 2,917 | 2,181 | 1,877 | 9,036 |
| 2007 | 2,062 | 2,917 | 2,183 | 2,028 | 9,190 |
| 2008 | 2,062 | 2,917 | 2,176 | 1,679 | 8,834 |
| 2009 | 2,127 + 2,000 ^b | 2,917 | 2,172 | 1,727 | 10,943 |
| 2010 | 2,127 | 2,917 | 2,185 | 1,373 | 8,602 |
| 2011 | 2,223 | 2,917 | 2,172 | 1,565 | 8,876 |
| 2012 | 2,278 | 2,917 | 2,175 | 1,358 | 8,729 |
| 2013 | 2,206 | 2,917 | 2,168 | 1,367 | 8,658 |
| 2014 | 2,358 | 2,917 | 2,170 | 1,382 | 8,828 |
| 2015 | 2,435 | 2,917 | 2,186 | 1,320 | 8,859 |
| 2016 | 2,761 | 2,917 | 2,178 | 1,403 | 9,260 |
| 2017 | 2,856 | 2,917 | 2,174 | 1,288 | 9,235 |
| 2018 | 5,213 | 2,917 | 2,179 | NA | NA |

Source: Table prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. The table is based on CCDF allocation data and TANF financial data from the U.S. Department of Health and Human Services (HHS).

Notes: "NA" denotes that TANF transfer amounts are not yet known; as a result, the total funding level for that year is unknown. Totals reflect rescissions, transfers, and advance appropriations, where appropriate. Note that for FY1998 through FY2001, discretionary CCDF appropriations were primarily advance-funded; that is, most funding for a fiscal year was derived from the previous years' appropriation. The state funds column reflects the amount of state funding required for CCDF maintenance-of-effort and state share of matching funds. Amounts required for state share of matching reflect the reallocation of prior year funds into the current year, but not of current year funds reallocated to the subsequent fiscal year. (Federal totals in this table do not reflect re-allotments.)

- a. What appears to be limited discretionary CCDF funding in FY1997 actually reflects a shift to advance appropriating of funds for the following fiscal year. The FY1997 appropriation law provided \$956 million for CCDBG, with only \$19 million available immediately during FY1997, and the remainder available beginning in FY1998. In earlier years the funds appropriated for CCDBG became available for obligation only in the last month of the given fiscal year, and therefore most of the appropriation for a given year (\$935 million in FY1996) was actually obligated in the following fiscal year.
- b. In addition to the \$2.127 billion appropriated in the FY2009 Omnibus Appropriations Act (P.L. 111-8), the American Recovery and Reinvestment Act (P.L. 111-5) provided an additional \$2.0 billion in discretionary funding for the CCDF in FY2009.

Table 9-3. CCDF State Allocations Based on Appropriations for FY2018

(amounts in dollars)

| Recipient (State, Terr., Tribe, other) | Discretionary CCDF Funds | Mandatory CCDF Funds | | | Minimum State Funds to Receive Maximum Federal Funds |
|--|--------------------------|--------------------------------------|---|-------------------------------|--|
| | | "Guaranteed" Federal Mandatory Funds | Federal Share of Mandatory Matching Funds | Total Federal Mandatory Funds | |
| Alabama | 93,652,687 | 16,441,707 | 24,673,636 | 41,115,343 | 16,760,345 |
| Alaska | 9,252,713 | 3,544,811 | 4,315,556 | 7,860,367 | 7,860,367 |
| Arizona | 127,027,591 | 19,827,025 | 36,696,600 | 56,523,625 | 25,842,560 |
| Arkansas | 59,182,433 | 5,300,283 | 15,971,037 | 21,271,320 | 8,451,187 |
| California | 533,253,621 | 85,593,217 | 206,960,007 | 292,553,224 | 292,553,224 |
| Colorado | 62,658,526 | 10,173,800 | 28,614,301 | 38,788,101 | 37,600,202 |
| Connecticut | 32,538,702 | 18,738,357 | 16,618,286 | 35,356,643 | 35,356,644 |
| Delaware | 13,505,849 | 5,179,330 | 4,624,540 | 9,803,870 | 8,749,965 |
| District of Columbia | 8,269,354 | 4,566,974 | 2,911,593 | 7,478,567 | 5,814,798 |
| Florida | 305,214,860 | 43,026,524 | 91,997,705 | 135,024,229 | 90,305,859 |
| Georgia | 210,077,705 | 36,548,223 | 56,444,971 | 92,993,194 | 48,139,098 |
| Hawaii | 17,833,367 | 4,971,633 | 7,257,124 | 12,228,757 | 10,962,268 |
| Idaho | 29,793,635 | 2,867,578 | 9,800,257 | 12,667,835 | 5,145,770 |
| Illinois | 172,945,742 | 56,873,824 | 66,328,691 | 123,202,515 | 121,267,820 |
| Indiana | 113,903,167 | 26,181,999 | 35,447,933 | 61,629,932 | 33,953,736 |
| Iowa | 43,740,812 | 8,507,792 | 16,531,482 | 25,039,274 | 16,815,712 |
| Kansas | 44,983,540 | 9,811,721 | 16,404,238 | 26,215,959 | 20,236,338 |
| Kentucky | 94,217,300 | 16,701,653 | 22,889,676 | 39,591,329 | 16,546,834 |
| Louisiana | 90,419,187 | 13,864,552 | 25,410,966 | 39,275,518 | 19,706,412 |
| Maine | 16,030,039 | 3,018,598 | 5,634,291 | 8,652,889 | 4,872,585 |
| Maryland | 64,637,515 | 23,301,407 | 30,489,635 | 53,791,042 | 53,791,042 |
| Massachusetts | 64,000,306 | 44,973,373 | 30,764,736 | 75,738,109 | 75,738,104 |
| Michigan | 146,977,312 | 32,081,922 | 48,724,167 | 80,806,089 | 50,902,027 |
| Minnesota | 68,135,880 | 23,367,543 | 29,250,329 | 52,617,872 | 48,940,628 |
| Mississippi | 68,985,424 | 6,293,116 | 16,421,511 | 22,714,627 | 7,001,138 |
| Missouri | 94,586,142 | 24,668,568 | 31,383,743 | 56,052,311 | 33,739,138 |
| Montana | 14,598,891 | 3,190,691 | 5,156,806 | 8,347,497 | 4,044,621 |
| Nebraska | 27,924,681 | 10,594,637 | 10,810,607 | 21,405,244 | 16,260,431 |
| Nevada | 47,048,321 | 2,580,422 | 15,196,514 | 17,776,936 | 10,496,476 |
| New Hampshire | 10,344,510 | 4,581,870 | 5,729,164 | 10,311,034 | 10,311,030 |
| New Jersey | 89,707,366 | 26,374,178 | 44,613,990 | 70,988,168 | 70,988,168 |

| Recipient (State, Terr., Tribe, other) | Discretionary CCDF Funds | Mandatory CCDF Funds | | | Minimum State Funds to Receive Maximum Federal Funds |
|--|--------------------------|--------------------------------------|---|-------------------------------|--|
| | | "Guaranteed" Federal Mandatory Funds | Federal Share of Mandatory Matching Funds | Total Federal Mandatory Funds | |
| New Mexico | 42,666,289 | 8,307,587 | 11,297,990 | 19,605,577 | 7,254,129 |
| New York | 224,600,153 | 101,983,998 | 94,997,993 | 196,981,991 | 196,981,991 |
| North Carolina | 170,411,942 | 69,639,228 | 51,559,199 | 121,198,427 | 62,627,806 |
| North Dakota | 8,139,443 | 2,506,022 | 4,110,145 | 6,616,167 | 5,127,181 |
| Ohio | 168,965,079 | 70,124,656 | 58,581,064 | 128,705,720 | 80,134,545 |
| Oklahoma | 70,890,492 | 24,909,979 | 22,019,996 | 46,929,975 | 26,206,269 |
| Oregon | 58,377,687 | 19,408,790 | 19,481,591 | 38,890,381 | 22,855,178 |
| Pennsylvania | 150,324,575 | 55,336,804 | 60,002,110 | 115,338,914 | 102,416,424 |
| Rhode Island | 11,735,488 | 6,633,774 | 4,668,446 | 11,302,220 | 9,726,433 |
| South Carolina | 90,489,248 | 9,867,439 | 24,674,518 | 34,541,957 | 13,881,997 |
| South Dakota | 12,775,010 | 1,710,801 | 4,923,342 | 6,634,143 | 4,776,106 |
| Tennessee | 118,502,429 | 37,702,188 | 33,745,419 | 71,447,607 | 36,499,611 |
| Texas | 521,273,722 | 59,844,129 | 164,693,762 | 224,537,891 | 159,533,654 |
| Utah | 58,598,891 | 12,591,564 | 21,081,100 | 33,672,664 | 13,398,235 |
| Vermont | 6,554,416 | 3,944,887 | 2,626,312 | 6,571,199 | 4,951,760 |
| Virginia | 97,680,658 | 21,328,766 | 42,442,564 | 63,771,330 | 63,771,326 |
| Washington | 86,884,261 | 41,883,444 | 36,796,989 | 78,680,433 | 75,504,594 |
| West Virginia | 31,980,234 | 8,727,005 | 8,530,251 | 17,257,256 | 6,088,125 |
| Wisconsin | 74,640,846 | 24,511,351 | 29,023,642 | 53,534,993 | 36,810,896 |
| Wyoming | 6,259,247 | 2,815,041 | 3,219,694 | 6,034,735 | 4,773,401 |
| American Samoa | 6,835,282 | - | - | - | - |
| Guam | 9,849,176 | - | - | - | - |
| N. Mariana Islands | 4,275,914 | - | - | - | - |
| Puerto Rico | 52,626,111 | - | - | - | - |
| Virgin Islands | 5,169,628 | - | - | - | - |
| Tribes | 300,495,000 | 58,340,000 | - | 58,340,000 | - |
| Technical Assistance | 26,130,000 | 14,585,000 | - | 14,585,000 | - |
| Research and Evaluation | 19,000,000 | 4,000,000 | - | 4,000,000 | - |
| Hotline | 1,500,000 | - | - | - | - |
| Total | 5,213,078,399 | 1,254,449,781 | 1,662,550,219 | 2,917,000,000 | 2,142,474,188 |

Source: Table prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. Data were retrieved from the U.S. Department of Health and Human Services (HHS), Administration for Children and Families (ACF), Office of Child Care (OCC) website in October 2018 (<http://www.acf.hhs.gov/occ/resource/ccdf-funding-allocations>). To allocate funds, HHS used data from the following sources: population under 5 and population under 13 from the Census Bureau published summer 2017; FY2016

participants in the free and reduced-price school lunch program from the Department of Agriculture; and per capita personal income for 2012, 2013 and 2014 from the Department of Commerce published April 2016.

Notes: For this table, allocations of federal funding are based on appropriated funding and do not include reallocations. Estimates of minimum state funding required include both maintenance-of-effort and state share of mandatory matching funds required prior to reallocations. Discretionary allocations are based on total funds available after HHS transferred \$12.9 million to another budget account.

Table 9-4. CCDF Expenditures in Nominal Dollars and Constant FY2016 Dollars, FY1997-FY2016
(dollars in millions)

| Fiscal Year | Federal Funds | | | State Funds | | Total |
|-----------------------------------|---------------|------------------------|---|-------------|---|----------|
| | Discretionary | "Guaranteed" Mandatory | Federal Share of Mandatory Matching Funds | MOE | State Share of Mandatory Matching Funds | |
| In Nominal Dollars | | | | | | |
| 1997 | 1,009.5 | 985.9 | 551.9 | 945.1 | 416.4 | 3,908.8 |
| 1998 | 1,485.5 | 1,168.9 | 866.8 | 1,031.5 | 715.3 | 5,268.0 |
| 1999 | 2,583.3 | 1,165.1 | 881.6 | 1,017.9 | 635.6 | 6,283.5 |
| 2000 | 3,064.2 | 1,126.9 | 1,094.8 | 1,048.6 | 886.7 | 7,221.2 |
| 2001 | 3,528.4 | 1,221.2 | 1,121.9 | 1,102.8 | 937.0 | 7,911.3 |
| 2002 | 3,894.3 | 1,066.5 | 1,422.0 | 1,016.6 | 1,189.2 | 8,588.6 |
| 2003 | 4,420.2 | 1,286.6 | 1,540.0 | 976.3 | 1,244.7 | 9,467.8 |
| 2004 | 4,133.4 | 1,247.7 | 1,483.3 | 945.5 | 1,570.3 | 9,380.2 |
| 2005 | 4,242.1 | 1,253.0 | 1,523.8 | 928.4 | 1,433.2 | 9,380.5 |
| 2006 | 3,948.8 | 1,173.4 | 1,721.7 | 967.3 | 1,513.2 | 9,324.4 |
| 2007 | 4,012.8 | 1,249.0 | 1,698.9 | 989.2 | 2,209.8 | 10,159.6 |
| 2008 | 3,914.1 | 1,186.3 | 1,733.7 | 1,036.4 | 1,373.2 | 9,243.7 |
| 2009 | 4,053.6 | 1,146.5 | 1,611.8 | 947.4 | 1,319.9 | 9,079.2 |
| 2010 | 4,490.8 | 1,151.7 | 1,547.3 | 966.4 | 1,316.9 | 9,473.2 |
| 2011 | 4,519.3 | 1,243.7 | 1,779.7 | 954.9 | 1,326.2 | 9,823.8 |
| 2012 | 3,506.3 | 1,138.2 | 1,621.1 | 977.7 | 1,349.6 | 8,592.8 |
| 2013 | 3,471.5 | 1,189.2 | 1,744.3 | 927.6 | 1,268.4 | 8,601.0 |
| 2014 | 3,514.4 | 1,167.6 | 1,602.8 | 884.7 | 1,192.1 | 8,361.6 |
| 2015 | 3,537.4 | 1,147.7 | 1,572.0 | 933.1 | 1,266.8 | 8,456.9 |
| 2016 | 3,590.2 | 1,207.7 | 1,692.4 | 883.8 | 1,280.1 | 8,654.2 |
| In Constant FY2016 Dollars | | | | | | |
| 1997 | 1,509.7 | 1,474.4 | 825.4 | 1,413.4 | 622.7 | 5,845.5 |
| 1998 | 2,185.8 | 1,720.0 | 1,275.5 | 1,517.8 | 1,052.5 | 7,751.6 |
| 1999 | 3,729.6 | 1,682.1 | 1,272.8 | 1,469.6 | 917.6 | 9,071.7 |
| 2000 | 4,287.7 | 1,576.9 | 1,531.9 | 1,467.3 | 1,240.7 | 10,104.5 |
| 2001 | 4,783.2 | 1,655.5 | 1,520.9 | 1,495.0 | 1,270.2 | 10,724.7 |

| Fiscal Year | Federal Funds | | | State Funds | | Total |
|---|---------------|---------------------------|---|-------------|--|----------|
| | Discretionary | "Guaranteed" Mandatory | Federal Share of Mandatory Matching Funds | MOE | State Share of Mandatory Matching Funds | |
| 2002 | 5,201.2 | 1,424.4 | 1,899.2 | 1,357.8 | 1,588.3 | 11,470.9 |
| 2003 | 5,768.2 | 1,679.0 | 2,009.6 | 1,274.0 | 1,624.3 | 12,355.1 |
| 2004 | 5,271.6 | 1,591.3 | 1,891.7 | 1,205.9 | 2,002.7 | 11,963.2 |
| 2005 | 5,238.0 | 1,547.2 | 1,881.6 | 1,146.4 | 1,769.7 | 11,582.8 |
| 2006 | 4,702.7 | 1,397.4 | 2,050.4 | 1,152.0 | 1,802.1 | 11,104.7 |
| 2007 | 4,669.4 | 1,453.3 | 1,976.9 | 1,151.1 | 2,571.4 | 11,822.1 |
| 2008 | 4,360.8 | 1,321.7 | 1,931.6 | 1,154.7 | 1,529.9 | 10,298.7 |
| 2009 | 4,530.9 | 1,281.5 | 1,801.6 | 1,059.0 | 1,475.3 | 10,148.3 |
| 2010 | 4,936.4 | 1,266.0 | 1,700.9 | 1,062.3 | 1,447.6 | 10,413.2 |
| 2011 | 4,839.4 | 1,331.8 | 1,905.7 | 1,022.5 | 1,420.1 | 10,519.5 |
| 2012 | 3,666.0 | 1,190.1 | 1,695.0 | 1,022.2 | 1,411.1 | 8,984.4 |
| 2013 | 3,571.5 | 1,223.5 | 1,794.5 | 954.4 | 1,304.9 | 8,848.8 |
| 2014 | 3,558.0 | 1,182.1 | 1,622.7 | 895.7 | 1,206.9 | 8,465.4 |
| 2015 | 3,570.3 | 1,158.3 | 1,586.5 | 941.7 | 1,278.5 | 8,535.4 |
| 2016 | 3,590.2 | 1,207.7 | 1,692.4 | 883.8 | 1,280.1 | 8,654.2 |
| Constant Dollar Percent Change: FY1997-FY2016 | +137.8 | -18.1 | +105.1 | -37.5 | +105.6 | +48.0 |
| Constant Dollar Percent Change: FY2007-FY2016 | -23.1 | -16.9 | -14.4 | -23.2 | -50.2 | -26.8 |

Source: Table prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. The table is based on CCDF expenditure data from the U.S. Department of Health and Human Services. Constant dollars were calculated using the Consumer Price Index for All Urban Consumers (CPI-U) for FY2016. Amounts shown in the CCDF discretionary column include expenditures of federal funds transferred from state TANF programs to state CCDF programs and, for FY2009-FY2011, expenditure of federal funds appropriated to the CCDF from the American Recovery and Reinvestment Act of 2009 (P.L. 111-5).

Table 9-5. Estimated Average Monthly Number of Families and Children Served by the CCDF, FY1998-FY2016

| Fiscal Year | Estimated Average Monthly Number of Families Served | Estimated Average Monthly Number of Children Served |
|--------------------|--|--|
| 1998 | 907,300 | 1,514,700 |
| 1999 | 974,600 | 1,653,500 |
| 2000 | 1,040,600 | 1,747,800 |
| 2001 | 1,069,600 | 1,813,800 |
| 2002 | 1,026,200 | 1,743,100 |
| 2003 | 1,023,500 | 1,751,300 |
| 2004 | 1,004,400 | 1,738,400 |
| 2005 | 1,007,000 | 1,746,100 |
| 2006 | 1,025,400 | 1,770,100 |
| 2007 | 991,500 | 1,706,600 |
| 2008 | 944,500 | 1,622,600 |
| 2009 | 957,300 | 1,638,000 |
| 2010 | 1,001,100 | 1,697,300 |
| 2011 | 970,900 | 1,623,700 |
| 2012 | 901,100 | 1,502,600 |
| 2013 | 870,800 | 1,449,800 |
| 2014 | 869,700 | 1,438,200 |
| 2015 | 844,400 | 1,393,900 |
| 2016 (preliminary) | 823,600 | 1,370,700 |

Source: Table prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. The table is based on annual participation data for states and territories, as reported by the U.S. Department of Health and Human Services (HHS). Data are available at <http://www.acf.hhs.gov/occ/resource/ccdf-statistics>.

Notes: FY2016 data are preliminary (and thus subject to change).

Table 9-6. Labor Force Participation Rates of Women by Presence and Age of Youngest Child, Selected Years, 1947-2016

| | With Children Under Age 18 | | | | |
|------------|----------------------------|-------|---------------|-------------|---------|
| | No Children Under 18 | Total | Age 6-17 Only | Under Age 6 | |
| | | | | Total | Under 3 |
| April 1947 | 29.8 | 18.6 | 27.3 | 12.0 | NA |
| April 1950 | 31.4 | 21.6 | 32.8 | 13.6 | NA |
| April 1955 | 33.9 | 17.0 | 38.4 | 18.2 | NA |
| March 1960 | 35.0 | 30.4 | 42.5 | 20.2 | NA |
| March 1965 | 36.5 | 35.0 | 45.7 | 25.3 | 21.4 |
| March 1970 | 42.8 | 42.4 | 51.6 | 32.2 | 27.3 |
| March 1975 | 45.1 | 47.4 | 54.9 | 39.0 | 34.3 |
| March 1980 | 48.1 | 56.6 | 64.3 | 46.8 | 41.9 |
| March 1985 | 50.4 | 62.1 | 69.9 | 53.5 | 49.5 |
| March 1990 | 52.3 | 66.7 | 74.7 | 58.2 | 53.6 |
| March 1995 | 52.9 | 69.7 | 76.4 | 62.3 | 58.7 |
| March 2000 | 54.8 | 72.9 | 79.0 | 65.3 | 61.0 |
| March 2005 | 53.5 | 70.5 | 76.9 | 62.6 | 58.9 |
| March 2006 | 53.6 | 70.6 | 76.9 | 63.0 | 59.9 |
| March 2007 | 53.9 | 71.3 | 77.7 | 63.5 | 60.1 |
| March 2008 | 54.3 | 71.2 | 77.5 | 63.6 | 59.6 |
| March 2009 | 53.8 | 71.6 | 78.2 | 63.6 | 61.1 |
| March 2010 | 53.5 | 71.3 | 77.2 | 64.2 | 61.1 |
| March 2011 | 53.0 | 70.9 | 76.5 | 64.2 | 60.9 |
| March 2012 | 52.6 | 70.9 | 76.0 | 64.7 | 60.7 |
| March 2013 | 52.3 | 70.3 | 74.8 | 64.7 | 62.1 |
| March 2014 | 52.1 | 70.8 | 75.8 | 64.3 | 61.8 |
| March 2015 | 51.7 | 69.9 | 74.6 | 63.9 | 61.4 |
| March 2016 | 52.1 | 70.8 | 75.0 | 65.3 | 63.1 |

Source: Table prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. Table based on data from the U.S. Department of Labor, Bureau of Labor Statistics. For years prior to 1975, data come from previous editions of the Green Book. For 1975 forward, data are from Table 7 in the 2017 edition of *Women in the Labor Force: A Databook*, published by the Department of Labor, available at <https://www.bls.gov/opub/reports/womens-databook/2017/home.htm>.

Notes: NA = not available. The labor force participation rate is the percentage of individuals in the adult population who have a job or are looking for a job.

Table 9-7. Labor Force Participation Rates of Women with Children by Marital Status and Age of Youngest Child, Selected Years, 1980-2016

| | 1980 | 1990 | 1994 | 1998 | 2002 | 2006 | 2010 | 2014 | 2016 |
|---|------|------|------|------|------|------|------|------|------|
| <u>Married Women</u> | | | | | | | | | |
| Youngest Under 6 | 45.0 | 58.9 | 61.7 | 63.7 | 60.8 | 60.3 | 62.5 | 61.5 | 62.9 |
| Youngest 6-17 | 61.8 | 73.6 | 76.0 | 76.8 | 76.8 | 75.3 | 75.9 | 73.8 | 73.0 |
| <u>Other Marital Statuses</u> | | | | | | | | | |
| Youngest Under 6 | 52.2 | 59.3 | 59.2 | 70.7 | 73.6 | 70.6 | 68.2 | 70.7 | 70.7 |
| Youngest 6-17 | 66.6 | 75.0 | 70.7 | 79.6 | 83.0 | 80.6 | 80.2 | 80.3 | 79.7 |
| All Women with Children Under 18 (regardless of marital status) | 56.6 | 66.7 | 68.4 | 72.3 | 72.2 | 70.6 | 71.3 | 70.8 | 70.8 |

Source: Table prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. Table based on data from the U.S. Department of Labor, Bureau of Labor Statistics. For years prior to 2002, data come from previous editions of the Green Book. For 2002 forward, data are from annual editions of *Women in the Labor Force: A Databook*, published by the Department of Labor. 2016 data are from Table 6 of the 2017 edition, which is available at <https://www.bls.gov/opub/reports/womens-databook/2017/home.htm>.

Notes: The “Other Marital Statuses” category includes never-married, divorced, separated, and widowed persons. The labor force participation rate is the percentage of individuals in the adult population who have a job or are looking for a job.

**Table 9-8. Average Hourly Wages for Child Care Workers and
Preschool Teachers, May 2017**

(wages in dollars)

| State | Child Care Workers^a | Preschool Teachers^b |
|----------------------|---------------------------------------|---------------------------------------|
| Alabama | 9.33 | 12.47 |
| Alaska | 12.76 | 17.14 |
| Arizona | 11.72 | 14.66 |
| Arkansas | 9.92 | 15.52 |
| California | 13.30 | 17.67 |
| Colorado | 13.23 | 14.94 |
| Connecticut | 12.88 | 19.30 |
| Delaware | 11.01 | 13.79 |
| District of Columbia | 15.54 | 20.01 |
| Florida | 10.73 | 13.14 |
| Georgia | 10.76 | 14.23 |
| Guam | 9.43 | 16.11 |
| Hawaii | 11.58 | 18.84 |
| Idaho | 9.40 | 11.80 |
| Illinois | 11.40 | 15.27 |
| Indiana | 10.05 | 12.90 |
| Iowa | 9.87 | 12.44 |
| Kansas | 9.73 | 14.42 |
| Kentucky | 9.95 | 17.00 |
| Louisiana | 9.29 | 17.39 |
| Maine | 11.54 | 16.15 |
| Maryland | 12.47 | 17.22 |
| Massachusetts | 13.95 | 18.04 |
| Michigan | 11.07 | 15.76 |
| Minnesota | 12.02 | 17.00 |
| Mississippi | 9.10 | 13.92 |
| Missouri | 10.98 | 13.15 |
| Montana | 10.75 | 13.88 |
| Nebraska | 11.05 | 18.88 |
| Nevada | 10.84 | 15.10 |
| New Hampshire | 11.06 | 14.90 |
| New Jersey | 12.42 | 19.28 |
| New Mexico | 10.67 | 16.08 |
| New York | 13.35 | 21.30 |
| North Carolina | 10.62 | 13.49 |

| State | Child Care Workers ^a | Preschool Teachers ^b |
|----------------|---------------------------------|---------------------------------|
| North Dakota | 11.07 | 15.94 |
| Ohio | 10.82 | 13.33 |
| Oklahoma | 9.60 | 14.37 |
| Oregon | 12.31 | 14.24 |
| Pennsylvania | 10.55 | 13.78 |
| Puerto Rico | 8.57 | 10.40 |
| Rhode Island | 12.67 | 15.66 |
| South Carolina | 9.79 | 13.38 |
| South Dakota | 10.19 | 14.35 |
| Tennessee | 9.94 | 14.56 |
| Texas | 10.37 | 16.73 |
| Utah | 10.34 | 13.38 |
| Vermont | 13.49 | 16.16 |
| Virgin Islands | 9.49 | 12.76 |
| Virginia | 11.45 | 18.83 |
| Washington | 13.37 | 15.44 |
| West Virginia | 10.17 | 15.12 |
| Wisconsin | 10.72 | 12.71 |
| Wyoming | 11.62 | 15.64 |

Source: Table prepared by the Congressional Research Service on October 22, 2018, for the 2018 version of the House Ways and Means Committee Green Book. The table is based on May 2017 Occupational Employment and Wages data from the Bureau of Labor Statistics (BLS). Data were extracted from the Occupational Employment Statistics (OES) Query System on October 12, 2018, available at <https://data.bls.gov/oes>.

Notes: Average hourly wages represent mean wages by state.

- a. These data are based on BLS Standard Occupational Classification (SOC) 39-9011, "Childcare Workers." BLS includes in this classification individuals who attend to children at schools, businesses, private households, and childcare institutions. BLS excludes from this classification those who are classified as "Preschool Teachers, Except Special Education" (SOC 25-2011) and "Teacher Assistants" (SOC 25-9041).
- b. These data are based on BLS SOC 25-2011, "Preschool Teachers, Except Special Education." BLS includes in this classification individuals who instruct preschool-aged children in activities designed to promote social, physical, and intellectual growth needed for primary school in preschools, day care centers, or other child development facilities. BLS excludes from this classification those who are classified as "Childcare Workers" (SOC 39-9011) or "Special Education Teachers" (SOC 25-2050).